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THIRD REGULAR SESSION, 1988 CONGRESSIONAL BILL NO. 5-278, C.D.1, C.D.2, C.D.3, C.D.4

## AN ACT

To amend the Federated States of Micronesia Social Security Act, Public Law No. 2-74, codified as subtitle II of title 53 of the Code of the Federated States of Micronesia, and for other purposes.

BE IT ENACTED BY THE CONGRESS OF THE FEDERATED STATES OF MICRONESIA:

- 1 Section 1. Section 603 of title 53 of the Code of the Federated
- 2 States of Micronesia is hereby amended to read as follows:
- "Section 603. <u>Definitions</u>. In this chapter, unless the context otherwise requires, the following definitions shall be applicable:
  - (1) 'Became disabled' means the first month in which an individual is under a disability and is both fully and currently insured.
  - (2) 'Board' means the Federated States of Micronesia Social Security Board provided for by section 701 of this subtitle.
  - (3) 'Child or spouse' means that an applicant is the child or spouse of an individual if the court of the State in which the individual was domiciled at the time of his death has or would find the applicant to be the individual's child or spouse in determining the devolution of intestate personal property.
  - (4) 'Contributions' means the tax imposed upon income of covered employees and the tax imposed upon employers on account of wages paid to a covered employee.
  - (5) 'Disability' means inability to engage in any substantial gainful employment by reason of any medically

1	determinable physical or mental impairment which can be
2	expected to result in death or which has lasted or can be
3	expected to last for a continuous period of not less than
4	twelve months.
5	(6) 'Earning test' means that an individual who
6	receives a retirement, disability, or survivor benefit and
7	who works in covered or noncovered employment shall have
8	his quarterly benefit reduced by one dollar for each two
9	dollars earned in a quarter, except there shall be no
10	reduction for the first \$300 earned in a quarter. The
11	reduction shall be applied in one of the subsequent two
12	quarters immediately after the quarter in which the
13	earnings were made, or as soon as possible thereafter.
14	(7) 'Employee' means:
1.5	(a) any officer of a corporation; or
16	(b) any individual who, under the usual common
17	law rules applicable in determining the employer-employee
18	relationship, has the status of an employee; or
19	(c) any self-employed person who has at least
20	one employee for whom he is required to report in a given
21	quarter; or
22	(d) any self-employed person who had more than
23	\$10,000 of annual gross revenue in the preceding calendar
24	year.
25	(8) 'Employment' means any service by an employee for

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1	an employer incorporated or doing business within the
2	Federated States of Micronesia employing him, irrespective
3	of where such employment is performed, except family
4	employment.
5	(9) 'Family employment' means employment of a worker
6	by a member of the household, a parent or a son or daughter
7	except that the worker may apply to the Board for a
8	determination that such employment is bona fide covered
9	employment subject to this subtitle.
10	(10) 'Insured status' can mean any of the following:
11	(a) 'Currently insured individual' means any
12	individual who has had not less than eight quarters of
13	coverage during the thirteen quarter period ending with:
14	(i) the quarter in which he died; or
15	(ii) the quarter in which he became
16	entitled to old age insurance benefits; or
17	(iii) the quarter in which he became
18	disabled, whichever first occurs.
19	(b) 'Fully insured individual' means any
20	individual who has not less than one quarter of coverage
21	for each year beginning after June 30, 1968, or for each
22	year after attaining the age of twenty-one, whichever is
23	later, and up to but excluding the year in which he
24	attained retirement age, became disabled, or died,
25	whichever first occurred, except that in no case shall an

individual be a fully insured individual unless he has at least twelve quarters of coverage.

- (11) 'Quarter' and 'calendar quarter' mean a period of three calendar months ending on March 31st, June 30th, September 30th, or December 31st. 'Quarter of coverage' means a quarter in which the individual has been paid fifty dollars or more in wages in employment subject to this subtitle.
- (12) 'Wages' means remuneration paid subject to the provisions of this subtitle, including the cash value of all remuneration paid in any medium other than cash and remuneration accruing to a self-employed person.

  Remuneration accruing to a self-employed person shall be deemed to be twice the amount paid to the highest paid employee reported by the self-employed person in a quarter, \$2,000 maximum per quarter. Remuneration accruing to a self-employed person who has no covered employees shall, for each quarter of a year, be deemed to be 2.5 percent of the gross revenue of the business for the previous calendar year, subject to \$2,000 maximum. Remuneration paid for any service which is more or less than a whole dollar shall, as may be prescribed by regulations, be computed to the nearest dollar. Wages shall not include:
- (a) that part of remuneration in excess of \$2,000paid in a quarterly reporting period by one employer;

1	(b) any payment on account of sickness or
2	accident disability, or medical or hospitalization expenses
3	made by an employer to or on behalf of an employee;
4	(c) any payment made to or on behalf of an
5	employee or to his beneficiary from a trust or annuity;
6	(d) remuneration paid in any medium other than
7	cash to an employee for service not in the course of the
8	employer's trade or business or for domestic service in a
9	private home of an employer;
10	(e) remuneration paid for casual or intermittent
11	labor not performed in the course of the employer's trade
12	or business when such employment does not exceed employment
13	in more than one week in each calendar month of each
14	quarterly reporting period; and
15	(f) remuneration from family employment subject
16	to the provisions of this subtitle."
17	Section 2. Section 605 of title 53 of the Code of the
18	Federated States of Micronesia is hereby amended to read as follows:
19	"Section 605. Violations - Penalties and interest -
20	Attorney's fees and costs.
21	(1) Any person who knowingly makes any false
22	statement or who falsifies any report to or record of the
23	Federated States of Micronesia Social Security System in an
24	attempt to defraud the system is guilty of a misdemeanor
25	and upon conviction thereof shall be imprisoned for a

period of not more than one year, or fined not more than \$2,000 or both.

- (2) Any person who willfully fails to report wages paid or pay contributions required thereon is guilty of a misdemeanor and, in addition to any other penalty prescribed by law, such a person shall also pay penalties not in excess of one hundred percent of the tax due plus interest to the Board as it by regulation shall require.
- (3) Any covered employer who fails to submit the quarterly report and pay the social security tax within ten days after the end of the quarter shall be considered delinquent. The Board or its authorized representatives shall be vested with the authority to levy a penalty of not more than \$1,000 on delinquent employers.
- (4) If any tax or penalty imposed by this subtitle is not paid on or before the date prescribed for such payment, there shall be collected, in addition to such tax and penalty, interest on the unpaid balance of the tax principal at the rate of twelve percent per annum from its due date until the date it is paid. In the event that any tax, interest, or penalty due under this subtitle is referred to an attorney or trial counselor for collection, whether or not suit is brought for the collection thereof, the tax-payer shall additionally be liable for reasonable attorney's or trial counselor's fees and costs of collection,

1	including court costs."
2	Section 3. Section 606 of title 53 of the Code of the Federated
3	States of Micronesia is hereby amended to read as follows:
4	"Section 606. Accounts, budget, and costs of
5	administration.
6	(1) At such time as the Social Security Board
7	may prescribe, the Social Security Administrator shall
8	submit to the Board on forms and in the manner prescribed
9	by the Board a detailed estimate of the budget for the next
10	ensuing fiscal year for the proper conduct of the Social
11	Security System. The Social Security Administrator shall
12	submit to the Board:
13	(a) the audited accounts of the income and
14	expenditure and the balance in the Social Security
15	Retirement Fund for the last completed fiscal year;
16	(b) a statement showing the estimated
17	income and expenditure for the fiscal year in progress,
18	together with such summaries, schedules, and supporting
19	data as may be deemed necessary;
20	(c) a statement showing the estimated
21	balance of the Social Security Retirement Fund at the close
22	of the fiscal year in progress; and
23	(d) a budget showing the estimated income
24	and expenditure for the next ensuing fiscal year.
25	(2) For the next ensuing fiscal year, the

1	estimated costs of administration including salaries and
2	wages, purchase of office supplies, operational expenses,
3	and the maintenance of branch offices shall not exceed
4	an expenditure maximum equal to eleven percent of
5	the estimated income for that year from contributions and
6	interest and dividend income on investments less investment
7	expenses. The audited accounts and the budget for the
8	ensuing fiscal year shall be approved by the Board and
9	submitted to the President and the Congress of the
10	Federated States of Micronesia. Should the estimated costs
11	of administration exceed the expenditure maximum,
12	legislative approval of the budgeted administration
13	expenses is required."
14	Section 4. Chapter 6 of title 53 of the Code of the Federated
15	States of Micronesia is hereby amended by adding a new section 607 to
16	read as follows:
17	"Section 607. Lien for taxes. All taxes, including
18	penalties and interest accrued thereon, imposed or
19	authorized under this subtitle shall be a lien upon any
20	property of the employer, having priority over all other
21	claims and liens including liens for other taxes, and may
22	be collected by levy upon such property in the same manner
23	as the levy of an execution."
24	Section 5. Section 701 of title 53 of the Code of the
25	Rederated States of Micronesia is hereby amended to read as

1	follows:	
2		"Section 701. Board - Established - Composition -
3		Compensation. There is created a Federated States of
4		Micronesia Social Security Board of five members nominated
5		by the President and confirmed by the Congress of the
6		Federated States of Micronesia to operate the Social
7		Security Program authorized by this subtitle. Nominations
8		to the Board shall take into account the need to have
9		adequate geographical representation and to have
10		representatives from public and private sector employers
11		and employees. Members of the Board shall serve three-year
12		terms, and the Board shall provide for its own organization
13		and procedure. Any vacancies on the Board shall be filled
14		for the unexpired term only. Where a vacancy is for one
15		year or less, it shall be filled by appointment by the
16		President, otherwise vacancies shall be filled by
17		nomination by the President and confirmation by the
18		Congress. The Social Security Administrator shall be an ex
19		officio member of the Board. Members of the Board who are
20		not State or National Government employees shall be paid at
21		the rate of \$30 per day and necessary travel expenses
22		when actually attending meetings of the Board."
23	Sect	ion 6. Section 801 of title 53 of the Code of the
24	Federated	States of Micronesia is hereby amended to read as follows:
25		"Section 801. Scope of coverage; Verification of

employment.

(1) All employees, wherever employed by an employer
incorporated or doing business in the Federated States of
Micronesia, shall be covered unless both the employer and
the employee are currently subject to any other recognized
Social Security System. The highest administrator of the
Social Security System, or his designees, shall cause at
least two unannounced employment site checks to be
conducted upon every non-government employee who first
begins to contribute to the Social Security System after
age forty-five years to ensure that such non-government
employee is actually engaged in an employer-employee
relationship that will allow him to be covered and eligible
for benefits under this subtitle. The two employment site
checks shall not be conducted within 1 month from each
other and both shall be conducted within the first 6 months
of the employee's first contribution payment to the Social
Security System. For the purposes of this subtitle, any
elected official in any Government unit or body in the
Federated States of Micronesia is deemed to be an employee
employed by a Federated States of Micronesia employer. The
governmental unit or body to which such person is elected
is subject to the provisions in this subtitle relating to
the duty and obligations of a Federated States of
Micronesia employer.

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1	(2) Every person who:
2	(a) is a fully insured individual, as defined in
3	this subtitle;
4	(b) has attained age sixty years; and
5	(c) has filed application for old age insurance
6	shall be entitled to an old age insurance benefit for each
7	month, beginning with the month for which both paragraphs
8	(a) and (b) of this subsection are satisfied and ending
9	with the month preceding the month in which he dies,
10	subject to the earnings test as defined in this subtitle."
11	Section 7. Section 804 of title 53 of the Code of the
12	Federated States of Micronesia is hereby amended to read as follows:
13	"Section 804. Amount of retirement and disability
14	insurance benefits.
15	(1) An insured eligible individual shall be paid a
16	monthly old age benefit for life, except for any month of
17	disqualification as provided by this subtitle, in an amount
18	calculated upon an annual basis of 16.2 percent of
19	the first \$10,000 of cumulative covered earnings, plus
20	2.7 percent of cumulative covered earnings in excess of
21	\$10,000 but not in excess of the next \$30,000, plus
22	1.35 percent of cumulative covered earnings in excess of
23	\$40,000 but not in excess of the next \$30,000, plus .675
24	percent of cumulative covered earnings in excess of \$70,000.
25	Earnings for employment after commencement of payments for

old age or disability insurance benefits shall be included in benefit calculations upon subsequent application for benefits, but such earnings shall be applicable for benefits for months after the calendar year in which such earnings occurred. For the purpose of this section cumulative covered earnings includes earnings on which contributions have been paid by the individual to the Trust Territory Social Security System.

- (2) An insured, eligible individual shall be paid a minimum monthly benefit of forty-three dollars twenty cents if the benefit amount calculated in accordance with subsection (1) of this section is less than forty-three dollars twenty cents monthly.
- (3) An individual who is both fully and currently insured and who has been under a disability for three full calendar months shall be paid a monthly benefit for life or until recovery from the disability, except for any month of disqualification as provided by this subtitle in an amount calculated in accordance with the preceding subsections of this section. Further, the amount of the benefit as so determined shall, if the individual is receiving a periodic workmen's compensation benefit, be reduced each month by the excess of the sum of the workmen's compensation benefit for that month and the benefit payable under this act over eighty percent of one-twelfth of the highest annual covered

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1		wages in the period consisting of the year in which the
2		disability occurred and the preceding five years. If a
3		workmen's compensation benefit was payable in periodic
4		benefits but was commuted to a lump sum, for purposes of
5		this subsection it will be considered that the periodic
6		benefit originally available was paid in each month that it
7		would have been paid if the commutation had not occurred."
8	Sect	ion 8. Section 806 of title 53 of the Code of the
9	Federated	States of Micronesia is hereby amended to read as follows:
10		"Section 806. Amount of survivor insurance benefits.
11		(1) The surviving spouse of a fully insured worker
12		eligible in accordance with section 802 shall be paid a
13		monthly benefit or disability in an amount equal to sixty
14		percent of the retirement or disability insurance benefit
15		calculated for the deceased spouse at the date of death.
16		(2) Each eligible child of an insured worker shall be
17		entitled to a monthly benefit of fifteen percent of the
18		retirement insurance benefit calculated for the deceased
19		parent at the date of death.
20		(3) If the spouse of the deceased insured worker is
21		eligible for retirement benefit based on his or her own
22		employment coverage, the survivor insurance benefit shall
23		be reduced by the amount of such retirement benefit.
24		(4) In no event shall the total survivor benefit paid
25		to the spage and children exceed the retirement benefit

1		calculated for the decedent as of the date of death, nor
2		shall it be less than forty-three dollars twenty cents a
3		month computed prior to the application of subsection (3)
4		of this section."
5	Sect	ion 9. Section 903 of title 53 of the Code of the
6	Federated	States of Micronesia is hereby amended to read as follows:
7		"Section 903. Employee refunds. When a covered employee
8		is reported with earnings in excess of the quarterly
9		maximum and taxes on the excess are withheld and paid into
10		the Federated States of Micronesia Social Security
11		Retirement Fund, the excess employee tax during the four
12		quarters ending December 31st of each year shall be
13		refunded to the employee within ninety days of that
14		date; provided, that the excess employee taxes are one
15		dollar or more. No refund, however, shall be granted to
16		the employer or employers of such employee of taxes paid by
17		such employers on account of wages paid by them to the
18		employee."
19	Sect	ion 10. Section 904 of title 53 of the Code of the
20	Federated	States of Micronesia is hereby amended to read as follows:
21		"Section 904. Reporting - Social security card and
22		number. The Administration shall furnish each employer
23		forms for recordkeeping and reporting of contributions
24		which shall show in addition to other information specified
25		by the Board the employer account number and the employee

1		social security number. Numbers shall be issued by the
2		Administration from a permanent register maintained by it.
3		Each employer shall report quarterly, on the prescribed
4		forms, and pay taxes due thereon to the Administration in
5		accordance with the Board's regulation and subject to
6		interest and penalty for failure so to do. Each employee
7		shall be assigned a social security number and a card
8		bearing this number."
9	Sect	ion 11. Section 1004 of title 53 of the Code of the
10	Federated	States of Micronesia is hereby amended to read as follows:
11		"Section 1004. Investment of funds - Authorized
12		investments enumerated. The Board may invest and reinvest
13		its moneys:
14		(1) in bonds or other evidences of indebtedness of
15		the Federated States of Micronesia or the United States;
16		(2) in bonds or other evidences of indebtedness of
17		any State of the Federated States of Micronesia or of the
18		United States; provided, that such bonds or other evidences
19		of indebtedness are guaranteed as to principal and interest
20		or; provided, that such bonds or evidences of indebtedness
21		are payable from revenues or earnings specifically pledged
22		for the payment of principal and interest on such
23		obligations, and for the payment of which a lawful sinking
24		fund or reserve fund has been established and is being
25		maintained, but only if no default in payment of principal

or interest on the obligations to be purchased has occurred within five years of the date of investment therein, or, if such obligations were issued less than five years prior to the date of investment, no default in payment of principal or interest has occurred on the obligations to be purchased nor on any other obligations of the issuer within five years of such investments; provided always, that at the time of purchase the total cost price of all bonds or evidences of indebtedness in any one State does not exceed twenty-five percent of the value of the invested assets of the fund at that time;

- (3) in bonds, debentures, notes, and other evidences of indebtedness issued or assumed by Federated States of Micronesia institutions, created or existing under the laws of the Federated States of Micronesia, including housing authorities, when such obligations are guaranteed as to principal and interest by the Government of the Federated States of Micronesia; provided always, that at the time of purchase the total cost price of all investments in any single institution does not exceed twenty-five percent of the value of the invested assets of the fund at that time;
- (4) in bonds, debentures, notes, and other evidences of indebtedness issued, assumed, or guaranteed by any solvent institution created or existing under the laws of the United States or of any state or territory thereof, or

1	of the Federated States of Micronesia, which are not in
2	default as to principal or interest and which are secured
3	by collateral worth at least fifty percent more than the
4	par value of the entire issue of such obligations, but only
5	if not more than one-third of the total value of such
6	required collateral consists of common stock; provided
7	always, that at the time of purchase the total cost price
8	of all investments in any single institution does not
9	exceed twenty-five percent of the value of the invested
10	assets of the fund at that time;
11	(5) in common stock; provided, that:
12	(a) the stock is listed on a recognized United
13	States stock exchange,
14	(b) no dividends on the stock have been omitted
15	or deferred during the five years prior to the date of
16	purchase, and
17	(c) purchase of a stock would not result in the
18	fund holding stock in one corporation in excess of ten
19	percent or in one industry group in excess of twenty-
20	five percent of the value of the invested assets of the
21	fund at that time."
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1	Section 12. This act shall become law upon approval by the
2	President of the Federated States of Micronesia or upon its becoming
3	law without such approval.
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5	December 29, 1988
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8	John R. Haglelgam
9	President Federated States of Micronesia
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